An Overview of the Moving to Opportunity (MTO) Experiment

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MTO: A Housing Mobility Experiment

- Operated from 1994 to 1998
- Baltimore, Boston, Chicago, Los Angeles, and New York
- Eligible families with children living in:
  - public housing
  - high-poverty neighborhoods (poverty rate >= 40%)
Random assignment to 3 groups

4,600 eligible families in public housing

Experimental group (exp)
- Offered restricted section 8 voucher + mobility counseling
  - 47% leased up

Section 8 group (S8)
- Offered conventional section 8 voucher
  - 68% leased up

Assigned to control group (C)
- No voucher, existing programs
Selected Characteristics of MTO Households

- 22 percent of household heads were employed at baseline.

- 87 percent single-parent female-headed households

- Baltimore and Chicago samples are almost 100 percent black.
- LA, and NY are roughly 50 percent black, 50 percent Hispanic.
- About 20 percent of the sample in Boston is nh-white or Asian.
HUD’s 5-Year Evaluation

- **Qualitative Studies**: Popkin, Harris, and Cunningham; Also Edin, Clampet-Lundquist

- **Quantitative Study**:
  - Abt (Feins and Orr)
  - NBER (Kling, Liebman, Katz, Sanbonmatsu)
  - Also Duncan, Brooks-Gunn, Ludwig, Whitaker, Psaty

- **Surveys** of household heads, youth ages 12 to 19, and children ages 5 to 11

- **Administrative Data**: earnings, AFDC/TANF and Food Stamps; involvement with criminal justice system (Ludwig)
MTO Interim: Improved Neighborhood Outcomes

Note: All Experimental-Control Differences are statistically significant
MTO Interim: No effect on labor market outcomes but improved mental and physical health

- Employed & Not on TANF
  - Psychological Distress, K6 (z-score)*
  - Has fair or poor health
  - Obese (BMI ≥ 30)*

* Statistically Significant Experimental- Control Difference
MTO Interim: Positive effects on female teens

- Reading test scores [6-20]: 0.103
- Used marijuana last 30 days [15-20]: 0.131
- Psychological distress K6, z-score [15-20]: 0.072 *
- Behavior problems index [15-20]: 0.022 *
- # lifetime property crime arrests [15-25]: 0.164
MTO Interim: Unfavorable effects on male teens

- Reading test scores [6-20]: -0.096 - 0.098
- Used marijuana last 30 days [15-20]: 0.118
- Psychological distress K6, z-score [15-20]: 0.171
- Behavior problems index [15-20]: 0.162
- # lifetime property crime arrests [15-25]: 0.343
- Behavior problems index [15-20]: 0.407 *
- Lifetime property crime arrests [15-25]: 0.474
- Lifetime property crime arrests [15-25]: 0.624 *

* denotes statistical significance.
Summary of MTO interim findings

(and, by extension, moving to low poverty):

- improves housing
- increases safety
- lowers adult depression
- lowers rates of adult obesity
- is good for female teens
- is not so good for male teens
- has little effect on employment or income
- has little effect on children’s achievement or schooling
The MTO Final Evaluation: Measuring Impacts 10 to 12 years after random assignment

The TEAM: National Bureau of Economic Research team: Lawrence Katz (PI), Jens Ludwig (project director), Greg Duncan, Lisa Gennetian, Ronald Kessler, Jeffrey Kling, Lisa Sanbonmatsu

Survey data collection by the Institute for Survey Research at University of Michigan, Nancy Gebler as project director

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MTO Final Evaluation: Key Questions

- What are the long term effects and how do these evolve over time?
- What are the long-term effects of MTO on those who were young children at baseline?
  - Children who grow up in low-poverty areas from infancy and early childhood can be expected to show greater effects than those who move at age 10 or 15.
- What are the mechanisms? Especially for youth by gender?
  - Hypotheses include: retaining social ties, reducing victimization, differences in institutional responses, parental investment, adaptation and decision making, role models
MTO Final Evaluation Design

- **Administrative data matching**: Unemployment Insurance, TANF/Food Stamp, Arrest and educational achievement data from state agencies, assisted housing receipt from HUD

- **Surveys** for female adult caregivers and youth aged 10 to 20 (as of December 2007)

- **Biometric data** for adults: height, weight, waist measurement, blood pressure and blood

- **Achievement assessments** for youth

- **Audio-taping** for language assessments

- **Interviewer observations** of residence & neighborhood
MTO Final Evaluation Outcomes

• **Education**: Includes reading & math achievement tests using assessments developed for ECLS-K

• **Employment**

• **Social program participation & income**

• **Mental and physical health (expansions)**

• **Risky / delinquent behavior**

• **Housing / neighborhood conditions**

• **Mediating measures (expansions)**
  - Try to better understand youth gender difference in MTO impacts
  - Learn more about neighborhood integration by class vs race
MTO Final Evaluation: Timing

- First survey pre-test in November 2007; Second survey pre-test with small sample of MTO families happening now
- Survey interviews from June 2008 to September 2009
- Administrative data agreements and matching happening now
- Reports and papers coming out in 2010 and 2011
Why is MTO Important?

- It has potentially significant policy implications, informing poverty de-concentration policies.

- It has broad general appeal: People want to know how important neighborhood is.

- It is a platform for contributing to scientific research on the causal influences of neighborhoods on children and families. See

  - [www.hudusers.org](http://www.hudusers.org)
  - [www.nber.org/~kling/mto](http://www.nber.org/~kling/mto)
  - Ludwig & Kling (2007) and draft paper for this conference Gennetian, Ludwig and Sanbonmatsu “Understanding Neighborhood Effects Among Low Income Families”